



Strategy

Engineering

Title: **Tender Technical Evaluation  
Strategy for Duvha Power Station  
Five-Year Maintenance and Service  
Contract for Diesel Compressors  
(Mobile and Station Units)**

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## 1. INTRODUCTION

This Tender Technical Evaluation Strategy (TES) document establishes the technical evaluation criteria, process, and responsibilities for the selection of a competent service provider to deliver comprehensive maintenance and service support for five diesel-driven air compressor units at Duvha Power Station over a five-year contract period.

The compressor fleet comprises:

- Three (3) KAESER MOBILAIR M500-2 mobile units (trailer-mounted, deployable across Eskom generation fleet)
- Two (2) Sullivan Palatek stationary units (permanently installed at Duvha Power Station)

All units are powered by Caterpillar C18 diesel engines and require specialized maintenance expertise to ensure safe, reliable, and cost-effective operation.

This TES defines the mandatory and qualitative evaluation criteria, scoring methodology, technical threshold requirements, and the evaluation team structure necessary to select a contractor capable of delivering:

- Preventive maintenance (Interval A and Interval B service schedules)
- Corrective maintenance and emergency repair support
- Spare parts management and inventory control
- Oil analysis and condition monitoring programs
- Operator training and technical support
- Performance monitoring and reporting
- Full compliance with Eskom, SANS, ISO, and OEM standards

The evaluation process is designed to mitigate technical risks and ensure that the selected contractor possesses the necessary technical competence, experience, resources, OEM certifications, and safety management systems required for this critical maintenance contract

## 2. SUPPORTING CLAUSES

### 2.1 SCOPE

This document contains all the team's technical requirements that will be evaluated, the evaluation team members along with their responsibilities and describes the acceptable and unacceptable risks, qualifications and/or conditions for diesel compressor units (mobile KAESER MOBILAIR M500-2 and stationary Sullivan Palatek systems) at Duvha Power Station.

The technical evaluation requirements consist of the following criteria:

- Mandatory Evaluation Criteria
- Qualitative Evaluation Criteria
- Acceptable / Unacceptable Qualifications

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### 2.1.1 Purpose

The purpose of this Tender Technical Evaluation Strategy is to:

- Define the mandatory evaluation criteria (gatekeeper requirements)
- Establish qualitative evaluation criteria and scoring methodology
- Specify the technical evaluation threshold for contractor selection
- Assign roles and responsibilities to Tender Evaluation Team (TET) members
- Provide a standardized, transparent, and auditable evaluation process
- Ensure selection of a competent contractor capable of meeting Eskom's operational and safety requirements

### 2.1.2 Applicability

This document is applicable to Duvha Power Station

## 2.2 NORMATIVE/INFORMATIVE REFERENCES

### 2.2.1 Normative

- [1] 240-48929482: Tender Technical Evaluation Procedure
- [2] 32-1034: Eskom Procurement Policy
- [3] 240-53716726: Tender Technical Evaluation Scoring Form Template
- [4] Act No. 85 of 1993: Occupational Health and Safety Act and Regulations
- [5] Act No. 107 of 1998: National Environmental Management Act (NEMA)
- [6] ISO 9001: Quality Management Systems - Requirements
- [7] ISO 13372: Condition Monitoring and Diagnostics of Machines
- [8] SANS 347: Pressure Equipment Regulations (PER)
- [9] 36-681: Eskom Plant Safety Regulations
- [10] 32-846: Operating Regulations for High Voltage Systems
- [11] PPPFA Act 5 of 2000: Preferential Procurement Policy Framework Act

### 2.2.2 Informative

- [12] 240-53113685: Design Review Procedure
- [13] KAESER MOBILAIR M500-2 Service and Maintenance Manual
- [14] Sullivan Palatek Compressor Service Manual
- [15] Caterpillar C18 Diesel Engine Maintenance Guide
- [16] ASTM Standards for Oil Analysis (D2896, D445, D1401, D2272)
- [17] NFPA Standards for Fire Prevention and Safety
- [18] Eskom Standard Conditions of Tender
- [19] 240-97661287: Duvha Power Station SHE File

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## 2.3 DEFINITIONS

| Term                  | Definition                                                                                                                                   |
|-----------------------|----------------------------------------------------------------------------------------------------------------------------------------------|
| Contractor            | Service provider contracted to deliver maintenance and service support for diesel compressor units                                           |
| TET                   | Tender Evaluation Team - Eskom personnel responsible for evaluating technical submissions                                                    |
| OEM                   | Original Equipment Manufacturer (KAESER, Sullivan Palatek, Caterpillar)                                                                      |
| OEM-Approved          | Service provider authorized by the original equipment manufacturer to perform maintenance and repairs                                        |
| Interval Service A    | Preventive maintenance performed every 500 operating hours or 3 months (filter replacement, fluid checks, consumable servicing)              |
| Interval Service B    | Extended maintenance performed every 2000 operating hours or 6 months (engine overhaul, fuel/oil change, belt service, cooling system flush) |
| Mandatory Criteria    | Level 1 gatekeeper requirements - tenderer must meet 100% to proceed to qualitative evaluation                                               |
| Qualitative Criteria  | Level 2 scoring criteria - tenderer scored based on technical competence, experience, and capabilities                                       |
| Technical Threshold   | Minimum weighted final score (70%) required for a tender to be considered technically acceptable                                             |
| Method Statement      | Detailed technical proposal describing how the contractor will execute the scope of work                                                     |
| QCP                   | Quality Control Plan - documented procedures for ensuring work quality and compliance                                                        |
| SOS Analysis          | Scheduled Oil Sampling analysis - condition monitoring program for engine and compressor oils                                                |
| NCR                   | Non-Conformance Report - documentation of deviations from specifications or requirements                                                     |
| Controlled Disclosure | Document classification requiring controlled distribution to external parties                                                                |

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### 2.3.1 Classification

**Controlled Disclosure:** Controlled Disclosure to external parties (either enforced by law, or discretionary).

### 2.4 ABBREVIATIONS

| Abbreviation | Description                         |
|--------------|-------------------------------------|
| ECSA         | Engineering Council of South Africa |
| EDWL         | Engineering Design Work Lead        |
| KWS          | Komati Water Scheme                 |
| LDE          | Lead Design Engineer                |
| SOW          | Scope of Work.                      |
| TET          | Technical Evaluation Team           |
| WTP          | Water Treatment Plant               |

### 2.5 ROLES AND RESPONSIBILITIES

N/A as per 240-48929482: Tender Technical Evaluation Procedure

### 2.6 PROCESS FOR MONITORING

N/A

### 2.7 RELATED/SUPPORTING DOCUMENTS

N/A

## 3. TENDER TECHNICAL EVALUATION STRATEGY

A two stage Technical Evaluation Strategy is set out.

**Stage 1:** Mandatory Technical Evaluation Criteria (gatekeepers) are 'must meet' criteria. These criteria are not weighted, or points scored but, are assessed on a Yes/No basis to ascertain whether or not the criteria are met. An assessment of 'No' against any mandatory criterion will disqualify the tenderer and the tenderer will not be evaluated against Qualitative Criteria.

**Stage 2:** Qualitative Technical Evaluation Criteria are weighted evaluation criteria used to identify the highest technically ranked tenderer. The Qualitative Evaluation Criteria are weighted to reflect the relevant importance of each criterion. The minimum weighted final score (threshold) required for a tender to be considered from a technical perspective is 70%.

In order to be eligible for evaluation, the tenderer shall meet all the mandatory requirements.

The evaluation of tenders will be based on the tenderer's ability to meet the requirements specified in the Duvha Power Station U1 to U6 Diesel Generators, Station Diesel Generators, Fire Diesel Engines, Diesel Compressors, Maintenance scope of work. A weighted score card approach will be used to evaluate the tenders against the Employer's requirements. The following scoring method will be used in general. It will be specified where other scoring methods is used.

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### 3.1 TECHNICAL EVALUATION THRESHOLD

The minimum weighted final score (threshold) required for a tender to be considered from a technical perspective is 70%.

| SCORE | PERCENTAGE | DESCRIPTION                                                                                                                                                                                                                                                |
|-------|------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 5     | 100        | <b>COMPLIANT</b> <ul style="list-style-type: none"> <li>Meet technical requirement(s)/AND;</li> <li>No foreseen technical risk(s) in meeting technical requirements.</li> </ul>                                                                            |
| 4     | 80         | <b>COMPLIANT WITH ASSOCIATED QUALIFICATIONS</b> <ul style="list-style-type: none"> <li>Meet technical requirement(s) with;</li> <li>Acceptable technical risk(s) AND/OR;</li> <li>Acceptable exceptions AND/OR;</li> <li>Acceptable conditions.</li> </ul> |
| 2     | 40         | <b>NON-COMPLIANT</b> <ul style="list-style-type: none"> <li>Does not meet technical requirement(s) AND/OR; Unacceptable technical risk(s) AND/OR;</li> <li>Unacceptable exceptions AND/OR;</li> <li>Unacceptable conditions.</li> </ul>                    |
| 0     | 0          | <b>TOTALLY DEFICIENT OR NON-RESPONSIVE</b>                                                                                                                                                                                                                 |

The minimum weighted final score (threshold) required for a tender to be considered compliant from a technical perspective is 70%.

### 3.2 TET MEMBERS

**Table 1: TET Members**

| TET number | TET Member Name   | Designation                  |
|------------|-------------------|------------------------------|
| TET 1      | Thabiso Masethe   | System Engineer              |
| TET 2      | Andries Nxumalo   | Maintenance supervisor       |
| TET 3      | Gugulethu Khumalo | Mechanical Senior Technician |

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### 3.3 MANADATORY TECHNICAL EVALUATION CRITERIA

**Table 2: Mandatory Technical Evaluation Criteria**

|    | <b>Mandatory Technical Criteria Description</b>                                                                                                                                                                                                                                                     | <b>Reference to Technical Specification / Tender Returnable</b>                                                                                                                                                                                                                                                                                                           | <b>Motivation for use of Criteria</b>                                                                                                                                                                                                                                 |
|----|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1. | Tenderer shall demonstrate a minimum of 5 (five) years proven experience in maintenance and overhaul of diesel-driven rotary screw air compressors (oil-flooded type), including mobile trailer-mounted and/or stationary units of similar size and duty to those installed at Duvha Power Station. | Company profile indicating years in business and core activities. Schedule of relevant contracts over the last 5 years for diesel compressor maintenance (client, scope, compressor type, kW/CFM rating, and contract period). At least three (3) written reference letters or completion certificates from previous clients for diesel compressor maintenance contracts. | To ensure that the Supplier has sufficient, proven technical experience with diesel-driven rotary screw compressors comparable to the KAESER MOBILAIR and Sullivan Palatek units, thereby reducing technical and reliability risk over the five-year contract period. |

### 3.4 QUALITATIVE TECHNICAL EVALUATION CRITERIA

**Table 3: Qualitative Technical Evaluation Criteria**

|           | Qualitative Technical Criteria Description                                                 |                           | Reference to Technical Specification / Tender Returnable                                                                                                                                                                                                                                 | Criteria Weighting (%) | Criteria Sub Weighting (%) |
|-----------|--------------------------------------------------------------------------------------------|---------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------|----------------------------|
| <b>1.</b> | <b>Method Statement – Diesel Compressors</b>                                               |                           |                                                                                                                                                                                                                                                                                          | <b>20</b>              |                            |
| 1.1       | Quality and completeness of method statement for diesel compressor maintenance and service |                           | Detailed, contract-specific method statement describing how the tenderer will perform preventive and corrective maintenance on diesel-driven rotary screw air compressors (mobile and stationary), including planning, risk control, oil analysis, spares, response times and reporting. | 20                     |                            |
|           | 1.1.1                                                                                      | No method statement       | No method statement submitted, or submission is generic and does not address diesel compressor maintenance scope and risks.                                                                                                                                                              | 0                      | 0                          |
|           | 1.1.2                                                                                      | Adequate method statement | Method statement covers main diesel compressor tasks and risks with reasonable detail, but some aspects (planning, safety, reporting or oil analysis) are not clearly defined.                                                                                                           | 2                      | 40                         |
|           | 1.1.3                                                                                      | Good method statement     | Method statement clearly describes diesel compressor                                                                                                                                                                                                                                     | 4                      | 80                         |

|           |                             |                            |                                                                                                                                                                                                                                                       |           |     |
|-----------|-----------------------------|----------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|-----|
|           |                             |                            | maintenance processes, safety and environmental controls, planning, spares and reporting; only minor gaps remain.                                                                                                                                     |           |     |
|           | 1.1.4                       | Excellent method statement | Method statement is comprehensive, contract-specific and fully aligned with OEM and Eskom requirements for diesel compressors; includes detailed workflows, risk controls (incl. fire prevention, oil breather checks), KPIs and reporting templates. | 5         | 100 |
| <b>2.</b> | <b>Technical Personnel</b>  |                            |                                                                                                                                                                                                                                                       | <b>50</b> |     |
| 2.1       | Diesel Mechanic             |                            | Diesel mechanics with four (4) years related experience on diesel compressor maintenance and valid trade test.                                                                                                                                        | 10        |     |
| 2.1.1     | No certificate              |                            | No trade test certificate submitted.                                                                                                                                                                                                                  | 0         | 0   |
| 2.1.2     | Trade + 2 years' experience |                            | Trade test submitted with two years' experience only.                                                                                                                                                                                                 | 2         | 40  |
| 2.1.3     | Trade + 3 years' experience |                            | Trade test submitted with three years' experience only.                                                                                                                                                                                               | 4         | 80  |
| 2.1.4     | Trade + 4 years' experience |                            | Trade test submitted with four years' experience and above.                                                                                                                                                                                           | 5         | 100 |
| 2.2       | Site Supervisor             |                            | Four (4) years related experience in diesel compressor                                                                                                                                                                                                | 20        |     |

|       |                             |                                                                                                                                                                                        |    |     |
|-------|-----------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----|-----|
|       |                             | maintenance contracts with mechanical trade test. Attach proof with traceable contacts and attach a CV.                                                                                |    |     |
| 2.2.1 | No certificate              | No trade test certificate submitted and no experience.                                                                                                                                 | 0  | 0   |
| 2.2.2 | Trade + 2 years' experience | Trade test submitted with two years' experience of site supervising only.                                                                                                              | 2  | 40  |
| 2.2.3 | Trade + 3 years' experience | Trade test submitted with three years' experience of site supervising only.                                                                                                            | 4  | 80  |
| 2.2.4 | Trade + 4 years' experience | Trade test submitted with four years' experience of site supervising and above.                                                                                                        | 5  | 100 |
| 2.3   | Site Manager                | Four (4) years related experience in site managing of maintenance contracts, preferably including diesel compressor or similar mechanical plant. Attach proof with traceable contacts. | 20 |     |
| 2.3.1 | No experience               | No experience.                                                                                                                                                                         | 0  | 0   |
| 2.3.2 | 2 years' experience         | Two years' experience of site managing and above.                                                                                                                                      | 2  | 40  |
| 2.3.3 | 3 years' experience         | Three years' experience of site managing and above.                                                                                                                                    | 4  | 80  |

|            |                                                                                                                                                                                                                                                            |                                                                                                                                                                                                                                                                       |           |     |
|------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|-----|
| 2.3.4      | 4 years' experience                                                                                                                                                                                                                                        | Four years' experience of site managing and above.                                                                                                                                                                                                                    | 5         | 100 |
| <b>3.</b>  | <b>Quality Control Plan (QCP) – Diesel Compressors</b>                                                                                                                                                                                                     |                                                                                                                                                                                                                                                                       | <b>30</b> |     |
| <b>3.1</b> | Diesel Compressor Maintenance QCP                                                                                                                                                                                                                          | Tenderer to submit a project-specific Quality Control Plan (QCP) for the five-year diesel compressor maintenance contract, covering inspection and test plans, hold points, documentation, NCR management, calibration control, and verification of OEM requirements. | 30        |     |
| 3.1.1      | No QCP submitted<br>No QCP submitted, or QCP is clearly not relevant to diesel compressor maintenance.                                                                                                                                                     | 1                                                                                                                                                                                                                                                                     | 0         | 0   |
| 3.1.2      | QCP with partial diesel compressor coverage<br>QCP submitted and includes some diesel compressor-specific activities, but key elements (inspection points, tests, documentation, and NCR process) are incomplete or not clearly defined.                   | 3                                                                                                                                                                                                                                                                     | 2         | 40  |
| 3.1.3      | Comprehensive QCP – minor gaps<br>QCP is detailed and largely specific to diesel compressor maintenance, with clear inspection/test points, documentation and NCR process; only minor gaps remain.                                                         | 4                                                                                                                                                                                                                                                                     | 4         | 80  |
| 3.1.4      | Contract-specific QCP – fully aligned<br>QCP is comprehensive, tailored to the five-year diesel compressor contract, fully aligned with OEM and Eskom requirements, and includes clear ITPs, hold points, calibration, NCR workflow and sample checklists. | 5                                                                                                                                                                                                                                                                     | 5         | 100 |

|  |  |  |                   |  |
|--|--|--|-------------------|--|
|  |  |  | <b>TOTAL: 100</b> |  |
|--|--|--|-------------------|--|

**NB: A minimum total of 70% is required in this section for further consideration.**

### 3.5 TET MEMBER RESPONSIBILITIES

**Table 4: TET Member Responsibilities**

| <b>Mandatory Criteria Number</b>   | <b>TET 1</b> | <b>TET 2</b> | <b>TET 3</b> |
|------------------------------------|--------------|--------------|--------------|
| 1.                                 | X            | X            | X            |
| <b>Qualitative Criteria Number</b> | <b>TET 1</b> | <b>TET 2</b> | <b>TET 3</b> |
| 1.                                 | X            | X            | X            |
| 2.1                                | X            | X            | X            |
| 2.2                                | X            | X            | X            |
| 2.3                                | X            | X            | X            |
| 3.1                                | X            | X            | X            |

### 3.6 FORESEEN ACCEPTABLE / UNACCEPTABLE QUALIFICATIONS

#### 3.6.1 Risks

**Table 5: Acceptable Technical Risks**

| <b>Risk</b> | <b>Description</b>                                                                                                                                                                                                                                                                                                                                                                                        |
|-------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1.          | Minor deviations or clarifications required in Section 3 of the “Five-Year Maintenance and Service Contract for Diesel Compressors (Mobile and Station Units)” that do not affect safety, reliability or OEM compliance (e.g. minor wording differences in reporting formats, non-material changes to service visit scheduling) and can be addressed during contract clarification without changing scope |

**Table 6: Unacceptable Technical Risks**

| Risk | Description                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
|------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1.   | Any non-compliance or deviation from Section 3 of the “Five-Year Maintenance and Service Contract for Diesel Compressors (Mobile and Station Units)” that impacts safety, OEM warranty, fire-risk controls or reliability of the diesel compressors (e.g. reduced service content, omission of critical Interval A/B tasks, removal of oil-analysis or breather inspection requirements). Such deviations shall render the tender technically unacceptable. |

#### 4. AUTHORISATION

This document has been seen and accepted by:

| Name               | Designation                  | Signature |
|--------------------|------------------------------|-----------|
| Sibonokuhle Tapala | Senior Professional Engineer |           |

#### 5. REVISIONS

| Date       | Rev. | Compiler   | Remarks     |
|------------|------|------------|-------------|
| March 2026 | 1    | T. Masethe | First draft |

#### 6. DEVELOPMENT TEAM

The following people were involved in the development of this document:

None

#### 7. ACKNOWLEDGEMENTS

Thabani Magubane

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